



# Franklin County

## 2026 Request for Materials Bid

### Miscellaneous Materials for Road Maintenance

*Franklin County is requesting bids from qualified suppliers interested in supplying and delivering various materials to be used in County Road maintenance. The following Instructions to Bidders, Specifications, and Bid Proposal are for materials utilized by the Franklin County Public Works Maintenance Department.*

#### INSTRUCTIONS TO BIDDERS

1. These instructions to bidders are a part of the specifications.
2. The County must be notified at least (1) one week prior to bid opening time of any revisions the bidder suggests be made to the detailed specifications. All requests for changes must be submitted in writing. Any changes, additions, or deletions to the specifications by the County will be made by written addendum only.
3. Bids will be considered final at the time and date stated for opening bids. The County will not accept any changes for any reason, including bidding error.
4. The bid prices shall be valid for (12) *twelve months* from the award date or for the 2027 Winter season, whichever occurs later.
5. Use of the enclosed bid proposal is required. Only bids submitted on the official proposal form will be considered, **no double-sided pages**. The bid shall not contain any unauthorized additions, deletions, alternate bids, or conditions.
6. Bidders shall complete all items on the bid proposal form. For items where no bid is to be submitted, mark **"NO BID"** in the total column for the item. Incomplete proposals will not be accepted.
7. Price for material delivered shall be *FOB (Free on Board)* Franklin County stockpiles or work site. The cost of freight and any fuel surcharges shall be included in the unit price of the material unless indicated otherwise on the proposal form. Maps are included showing the various work sites to provide some reference for determination of freight expenses.
8. Final delivered quantities shall not vary from the quantities listed on the bid proposal by more than **-1.0%** and **+0.0%** unless otherwise stated in the special provision or, prior written approval is given. Payment will be made on the basis of actual quantities of each item delivered, except that unapproved quantities in excess of the bid proposal quantities shall not be measured or paid for.
9. Quantities indicated as *"picked up at supplier"* are shown for bidding purposes only. This item is intended to be used by the County on an as-needed basis. Franklin County does not guarantee, expressly or implicitly, that the actual quantities will correspond with the quantity shown on the bid

proposal. Payment will be made on the basis of actual quantities picked up by the County.

10. Per **RCW 39.34** regarding Interlocal Cooperation Act/Interlocal Agreements between two parties. Franklin County shall allow all agencies that it holds valid agreements with, for the purpose of *piggybacking* on any of the awarded item(s).
11. Per Section, *1-08.10* of the current edition of **WSDOT Construction Manual** regarding the termination of a contract, Franklin County reserves the right to terminate any contract or agreement for public convenience. Additionally, awarded material bids may be cancelled due to state of emergency declared by State proclamation, or by resolution from the Board of Franklin County Commissioners. Cancellation(s) shall be deemed in the best interest of the County.
12. Washington state sales tax will not be considered a part of the total bid. It will be added as a separate item on the invoice only. Sales tax for materials delivered to Franklin County stockpiles or work sites shall be calculated at a rate of 8.1% or 8.9% depending on site location. Sales tax for materials picked up at the supplier shall be calculated at the applicable rate based on the supplier's location.
13. The County may award to multiple bidders for the same commodity when the bid specifications provide for factors of haul distance to be included in the determination of which vendor is truly the lowest price to the County. Bidders are hereby advised that for all items indicated as "*picked up at supplier*" the County will consider the cost of its haul in determining the actual unit price of the item and may exercise its rights under **RCW 36.32.256** in making the award of the bid.
14. The successful bidder shall protect, defend, indemnify, and hold the County, its agents, employees, officials, and officers harmless from any damages, costs, or liability for any injuries to persons or property arising from acts or omissions of the bidder, bidder's employees, agents, or subcontractors, howsoever caused.
15. The bidder shall not discriminate against any client, employee, or applicant for employment and services on the grounds of race, creed, color, national origin, sex, marital status, age, or presence of any sensory, mental, or physical handicap, unless based upon a bona fide occupational qualification.
16. The bid shall be placed in a sealed envelope marked on the outside "**SEALED BID-2026 MISCELLANEOUS MATERIALS**" and may be mailed or hand delivered to the Franklin County Public Works Office, 3416 Stearman Avenue, Pasco, Washington, 99301. Bids must be received prior to 10:00 AM on Thursday, February 26<sup>th</sup>, 2026. Bids received after that time and date will not be considered.
17. The low bidder for each item will be determined based on the total bid amount for that item. If a discrepancy exists between the price per unit and the extended amount of any bid item, the price per unit will control.
18. Franklin County reserves the right to accept or reject any or all bids submitted. The County reserves the right to waive any irregularity in the bids to accept, in whole or in part, such bid or bids as may be deemed in the best interest of the County.

19. The venue and jurisdiction of any actions of claim for or against the bidder or the Franklin County Public Works Department shall be in Franklin County and in the District Court or Superior Courts thereof according to the jurisdictional amount.
20. Any additional information concerning this bid can be obtained by calling Geoff Wagner, Program Manager, at (509) 545-3514 Ext. 2813 or by email to [gwagner@franklincountywa.gov](mailto:gwagner@franklincountywa.gov).

## SPECIAL PROVISIONS

### A.) AGGREGATE FOR BITUMINOUS SURFACE TREATMENT

1. Items 1 and 2 on the Bid Proposal shall be governed by these special provisions.
2. Aggregate shall meet the specifications of *Section 9-03.4* for size 1/2"- No.4, as set forth in the latest edition of the ***Washington State Department of Transportation Standard Specifications for Road, Bridge, and Municipal Construction***. Said "*Standard Specifications*" are made a part hereof by reference. The point of acceptance will be delivery to the stockpile sites.
3. Prior to beginning delivery, the Contractor shall supply the County with a recent gradation test report. The County may elect to send an inspector to the Contractors facility to perform its own verification testing.
4. All aggregate shall be delivered no later than 4:00 PM on ***Thursday, April 23<sup>rd</sup>, 2026***. Deliveries shall only occur Monday through Thursday each week between the hours of 8:00 AM and 4:00 PM.
5. Penalties shall be assessed according to *Section 01-08.9* for Liquidated Damages, as set forth in the latest edition of the ***Washington State Department of Transportation Standard Specifications for Road, Bridge, and Municipal Construction***, for Aggregate for Bituminous Surface Treatment 1/2-No.4 to be completed by April 23<sup>rd</sup>, 2026, drop dead date for completion of contracted amount of Aggregate for Bituminous Surface Treatment 1/2-No.4. The contract amount (C) shall be the bid amount per ton of Aggregate for Bituminous Surface Treatment 1/2-No.4, times the estimated tons needed. The time (T) shall be the number of calendar days between from when the contract is awarded to the supplier, to the drop-dead date of April 23<sup>rd</sup>, 2026.
6. Stockpile location(s) are as follows:
  - *Camp Pit – 105 W. Hawthorne St. Connell, Washington. Located behind the County Roads Maintenance Shop.*
  - *Basin City – 303 Bailie Blvd. Mesa, WA. Located southwest of Basin City Elementary.*
  - *Approx. 400 ft South of Michel Road on West side of Mountain Vista Road, Parcel No. 125630013.*

7. Supplier shall provide weight out tickets for each load of aggregate delivered. The weight out ticket shall show the following as a minimum: *Customer name, material, job name/number, truck identification number, weight out time and date, gross weight, tare weight, and net weight.*
8. Bid quantity for Aggregate for Bituminous Surface Treatment 1/2-No.4, picked at supplier is an estimated quantity of the County's need for the 2026 maintenance season, with no guarantee of ordered amount verses the awarded amount. The bid price shall be valid for 12 months from the award date or for the 2027 maintenance season, whichever occurs later.

**B.) AGGREGATES FOR 5/8" MAINTENANCE ROCK**

1. Item 3 on the Bid Proposal shall be governed by these special provisions.
2. Aggregate shall meet the specifications of *Section 9-03.9(4)* for Maintenance Rock as set forth in the current edition of the ***Washington State Department of Transportation Standard Specifications for Road, Bridge, and Municipal Construction***. Said "*Standard Specifications*" are made a part hereof by reference. The point of acceptance shall be the supplier's location, upon being collected by County personnel.
3. Prior to pick up, the Contractor shall supply the County with a recent gradation test report. The County may elect to send an inspector to the Contractors facility to perform its own verification testing.
4. The quantity shown on the bid proposal is the total quantity estimated for County wide operations. This item may be divided by location pursuant to *Section 10* of the information to bidders.

**C.) AGGREGATES FOR CRUSHED SURFACING 1 1/4" BASE COURSE**

1. Item 4 on the Bid Proposal shall be governed by these special provisions.
2. Aggregate shall meet the specifications of *Section 9-03.9(3)* for Base Course as set forth in the current edition of the ***Washington State Department of Transportation Standard Specifications for Road, Bridge, and Municipal Construction***. Said "*Standard Specifications*" are made a part hereof by reference. The point of acceptance shall be the supplier's location, upon being collected by County personnel.
3. Prior to pick up, the Contractor shall supply the County with a recent gradation test report. The County may elect to send an inspector to the Contractors facility to perform its own verification testing.
4. The quantity shown on the bid proposal is the total quantity estimated for County wide operations. This item may be divided by location pursuant to *Section 10* of the information to bidders.

**D.) POLYMERIZED CATIONIC EMULSIFIED ASPHALT**

1. Items 5, 6, 7, 8, and 9 on the Bid Proposal shall be governed by these special provisions.

2. The bid price for material delivered shall include a (3) three-hour minimum un-chargeable demurrage time for unloading. The demurrage time shall start from the time of day for which the asphalt was ordered or the time the asphalt arrived at the job site, whichever is later. Demurrage shall be allowed only for delays caused by the County. The demurrage unit rate has been set by the County at \$155.00 per hour for excess unloading time and is shown on the Bid Proposal. The demurrage unit rate shall remain in effect through the life of the contract. Demurrage charges shall be billed separately from asphalt charges and shall be clearly stated as such.
3. All out-of-state suppliers shall consider the Washington State Hazardous Substance Tax required under WAC 458-20-252. The tax amount shall be shown separately of the unit price calculated at a rate of *seven tenths of one percent (0.007)* of the wholesale value of the substance. If a similar tax has been paid in another state, credit may be taken against the tax owed to Washington State. Suppliers who have previously paid the hazardous substance tax shall enter the amount of *zero (0)*. The tax amount shown is for consideration of bids only and the bid will be awarded based on the combination of the material price and the tax amount. Taxes due, less credits, will be paid by Franklin County if the County is the first in-state possessor. Suppliers will be required to supply documentation of credits taken or a certification of previously taxed hazardous substance, as described in WAC458-20-252 (14), prior to award of the contract.
4. The Polymerized Cationic Emulsified Asphalt shall meet the specifications of Section 9-02.1 Asphalt Material, General and Section 9-02.1(6)A, "*Polymerized Cationic Emulsified Asphalt CRS-2P*", as set forth in the current edition of the **Washington State Department of Transportation Standard Specifications for Road, Bridge, and Municipal Construction**. Said "*Standard Specifications*" are made a part hereof by reference.
5. Acceptance of the CRS-2P will be based on the manufacturer's certification of compliance, including copies of test data showing specification compliance and identification of the type of polymer used in the manufacturing of the CRS-2P (SBS, SBR, Neoprene, EVA, etc.), or independent tests ordered by Franklin County at the County's discretion.
6. Deliveries of materials that cause production delays due to contaminated asphalt from dirty storage tanks, contaminated tanker trucks, or unsuitable asphalt will be returned to the vendor at *no cost* to the County. If production is delayed due to late deliveries or contaminated/unsuitable asphalt, Franklin County will assess a late charge to cover actual labor and equipment costs for each hour production is delayed, not to exceed (\$1,000) *One Thousand* per hour, beginning with the scheduled delivery time or the time production became delayed and until County crew can be reassigned to an alternate project. Delay charges will be assessed in (15) *fifteen-minute* increments.
7. Deliveries will occur *Monday through Thursday* each week. Franklin County will place orders before 4:30 P.M. the previous day. Estimated daily use during chip seal work varies between 90 and 210 tons.
8. Suppliers shall ensure that delivery vehicles are in good operating order and are capable of dispensing material immediately upon arriving at the delivery location. Vehicles shall have hoses in good working condition with good seals and appropriate containment

equipment on hand to prevent spills. Truck drivers will be required to block up their trucks and trailers when needed to ensure proper drainage of asphalt.

9. Self-certification by contractor documenting that trucks have been cleaned of contaminated oil prior to the start or chip seal is required.
10. The quantities listed are estimated and are stated only for bid comparison purposes. Franklin County does not warrant, expressly or by implication that the actual quantities will correspond with those estimates. Payment will be made on the basis of actual quantities of each item completed.
11. Any additional charges for items not otherwise addressed in these bid documents including, but not limited to, order cancelations, return of unused material, and pumping will be addressed by written change order.

**E.) EMULSIFIED ASPHALT (HFE-150) SPECIAL PROVISIONS**

1. Items 10 and 11 shall be governed by these special provisions.
2. The point of acceptance shall be the supplier’s location, upon being collected by County personnel.
3. All out-of-state suppliers shall consider the Washington State Hazardous Substance Tax required under *WAC 458-20-252*. The tax amount shall be shown separately of the unit price calculated at a rate of *seven tenths of one percent (0.007)* of the wholesale value of the substance. If a similar tax has been paid in another state, credit may be taken against the tax owed to Washington State. Suppliers who have previously paid the hazardous substance tax shall enter the amount of *zero (0)*. The tax amount shown is for consideration of bids only and the bid will be awarded based on the combination of the material price and the tax amount. Taxes due, less credits, will be paid by Franklin County if the County is the first in-state possessor. Suppliers will be required to supply documentation of credits taken or a certification of previously taxed hazardous substance, as described in *WAC 458-20-252(14)*, prior to award of the contract.
4. The quantity shown on the bid proposal is the total quantity estimated for countywide operations. This item may be divided by location pursuant to *Section 10* of the information for bidders.
5. The emulsified asphalt (*HFE-150*) shall be free from foreign materials such as dirt, sand, fibers from containers, or other materials that can clog screens, valves, pumps, or equipment used in application. Emulsified asphalt shall show no evidence of excessive settling or separation. Emulsified asphalt shall be in conformance with the following specifications:

<b>TEST ON EMULSION</b>		<b>MINIMUM</b>	<b>MAXIMUM</b>
Viscosity @ 122 degrees F SFS	T59	50	400
Sieve test %	T59	-	0.3
<b>Distillation:</b>			
Oil distillate by volume of emulsion %	T59	-	5
Residue %	T59	65	-

<b>Tests on the residue from distillation:</b>		
Penetration @ 77 degrees F, 100g, 5s T49	150	300
Float @ 140 degrees F, sec	1200	-

**F.) WINTER SAND**

1. Items 12, 13, and 14 on the Bid Proposal shall be governed by these special provisions.
2. Bid quantity is an estimated quantity of the County’s need for the 2026/2027 Winter season, with no guarantee of delivered amount verses awarded amount.
3. Winter sand shall meet the following gradation (*all percentages are by weight*):

Sieve Size	Percent Passing
5/16"	100
1/4"	90-100
#4	50-90
#10	0-30
#200	0-3

4. Stockpile locations are as follows:
  - *Pasco – 3414 Stearman Avenue, Pasco, Washington. Located west of the County Roads Maintenance Shop.*
  - *Connell – 105 W Hawthorne St, Connell, Washington. Located behind the County Roads Maintenance Shop.*
5. Upon request from the County, all material shall be delivered no earlier than Monday, **September 28<sup>th</sup>, 2026** and no later than **October 29<sup>th</sup>, 2026**. Deliveries shall only occur *Monday through Thursday* each week between the hours of 8:00 AM and 4:00 PM.
6. Penalties shall be assessed according to *Section 01-08.9* for Liquidated Damages, as set forth in the latest edition of the **Washington State Department of Transportation Standard Specifications for Road, Bridge, and Municipal Construction**, for Winter Sand to be completed by *October 29<sup>th</sup>, 2026*, drop dead date for completion of contracted Winter Sand. The contract amount (C) shall be the bid amount per ton of Winter Sand, times the estimated tons needed. The time (T) shall be the number of calendar days between from when the contract is awarded to the supplier, to the drop-dead date of *October 29<sup>th</sup>, 2026*.
7. Supplier shall provide the County with a copy of a recent test report, prepared by a qualified soils testing facility, showing that the material will meet the required gradation (1) *one week* prior to the first delivery.
8. Supplier shall provide weight out tickets for each load of sand delivered. The weight out ticket shall show the following, as a minimum: customer name, material,

job name/number, truck identification number, weight out time and date, gross weight, tare weight, and net weight.

### **BIDDER'S CHECKLIST**

- [ ] 1. Fill out Bid Proposal Sheet for all items for which a bid is submitted.
- [ ] 2. Indicate items for which a bid is not submitted by marking "**NO BID**" in the total column.
- [ ] 3. Provide proper signatures on Bid Proposal Sheet.
- [ ] 4. Place completed proposal sheet in sealed envelope marked:

#### **SEALED BID - 2026 Miscellaneous Materials.**

- [ ] 5. Submit bids by hand or mail bids to:

#### **Franklin County Public Works**

*2026 Misc. Materials Bids*

*3416 Stearman Ave*

*Pasco, WA 99031*

**Bid must arrive no later than 10:00 AM on Thursday, February 26th, 2026**

**BID PROPOSAL  
2026 MISCELLANEOUS MATERIALS**

To: Board of Franklin County Commissioners

The undersigned hereby certifies they have read and thoroughly understand the Instructions to Bidders and Specifications which are made a part of this proposal and hereby agree to furnish the following materials and/or supplies in accordance with said instructions to bidders and specifications for the amount shown below:

**BID ITEMS:**

\*\*\* FOR ITEMS WHERE NO BID IS SUBMITTED MARK "NO BID" IN THE TOTAL COLUMN \*\*\*

Item	Description	Qty.	Unit	Cost/Unit	Total
1	Aggregate for Bituminous Surface Treatment ½"- No.4, Delivered to: Camp Pit; Basin City; Mountaint Vista Road	15,800	TON		
2	Aggregate for Bituminous Surface Treatment ½" – No.4, Picked up at supplier	100	TON		
3	Aggregate for Maintenance Picked up at supplier 5/8" Maintenance Rock	50,000	TON		
4	Aggregate for Crushed Surfacing Picked up at supplier 1 ¼" Base Course	2,000	TON		
5	Polymerized Cationic Emulsified Asphalt (CRS-2P) Delivered County Wide	1,832	TON		
6	Washington State Hazardous Substance Tax for Delivered CRS-2P	1,832	TON		
7	Demurrage Charge for Delivered CRS-2P	1	HOUR	\$155.00	\$155.00
8	Polymerized Cationic Emulsified Asphalt (CRS-2P) Picked Up at Supplier	100	TON		
9	Washington State Hazardous Substance Tax for Picked Up CRS-2P	100	TON		
10	Emulsified Asphalt (HFE-150) Picked up at Supplier	100	TON		
11	Washington State Hazardous Substance Tax for Emulsified Asphalt (HFE-150)	100	TON		
12	Winter Sand Delivered to Pasco Shop – upon request	500	TON		
13	Winter Sand Delivered to Connell Shop – upon request	500	TON		
14	Winter Sand Delivered to Basin City – upon request	250	TON		

**\*ALL BIDDING QUANTITIES ARE APPROXIMATIONS**

**Firm Name:** \_\_\_\_\_

**Address:** \_\_\_\_\_

\_\_\_\_\_

**E-mail:** \_\_\_\_\_

**Telephone No.:** \_\_\_\_\_ **Fax No.:** \_\_\_\_\_

**WA State Uniform Business Identifier No.:** \_\_\_\_\_

**Signature of Authorized Official(s):** \_\_\_\_\_

**Typed or Printed Name:** \_\_\_\_\_

**Dated this** \_\_\_\_\_ **day of** \_\_\_\_\_ **2026.**